



**REVISED**

## **EAST BAY REGIONAL PARK DISTRICT BOARD EXECUTIVE COMMITTEE**

**Thursday, September 3, 2020**

**12:30 p.m.**

### **COMMITTEE MEMBERS AND STAFF WILL ATTEND VIA TELECONFERENCE**

Pursuant to Governor Newsom's Executive Order No. N-29-20 and the Alameda County Health Officer's current Shelter in Place Order, the East Bay Regional Park District ("Park District") Headquarters will not be open to the public and the Board Executive Committee and staff will be participating in the meetings via video conferencing.

#### **Members of the public can listen to and view the meeting in the following way:**

Via the Park District's live video stream, on the Park District's YouTube channel, which can be found at:  
<https://youtu.be/hjv8IArvOAU>

*(The YouTube link may not function properly when using Internet Explorer. The optimal browser for viewing the live stream of the meeting is Chrome.)*

#### **Public comments may be submitted:**

1. **Live via Zoom.** If you would like to make a live public comment during the meeting this option is available through the virtual meeting platform: <https://zoom.us/j/91304379946>. Note that this virtual meeting platform link will let you into the virtual meeting for the purpose of providing a public comment. If you do not intend to make a public comment please use the Youtube link above to observe the meeting. It is preferred that those requesting to speak during the meeting contact the Becky Pheng at [bpheng@ebparks.org](mailto:bpheng@ebparks.org) by 5:00 pm on Wednesday, September 2, 2020 via email or voicemail at 510-544-2005 to provide name and subject of the public comment or item to be addressed.
2. **Via Email** to Becky Pheng at [bpheng@ebparks.org](mailto:bpheng@ebparks.org) by 5:00 pm on Wednesday, September 2, 2020. Email must contain in the subject line "Public Comments – not on the agenda" or "Public Comments – agenda item #".
3. **Via voicemail** at 510-544-2005. The caller must start the message by stating "Public Comments – not on the agenda" or "Public Comments – agenda item #" followed by their name and place of residence, followed by their comments.

Comments received during the meeting and up until the public comment period on the relevant agenda item is closed will be provided in writing to the Board Executive Committee including transcribed voicemails. All comments received by the close of the public comment period will be available after the meeting as supplemental materials and will become part of the official meeting record. Please try to limit your written comments to no more than 300 words. The Park District cannot guarantee that its network and/or the site will be uninterrupted. To ensure that the Park District receives your comments, you are strongly encouraged to submit your comments in writing in advance of the meeting.

For future meetings, the Park District is exploring additional ways for the public to submit comments.

If you have any questions about utilizing the audio stream, please contact the Recording Secretary of the Committee, Becky Pheng at [bpheng@ebparks.org](mailto:bpheng@ebparks.org) or at 510-544-2005. To ensure the best opportunity for Park District staff to address your question, please contact the Recording Secretary prior to 5:00 pm on Wednesday, September 2, 2020.

#### Board of Directors

Ellen Corbett  
President  
Ward 4

Dee Rosario  
Vice President  
Ward 2

Colin Coffey  
Treasurer  
Ward 7

Beverly Lane  
Secretary  
Ward 6

Elizabeth Echols  
Ward 1

Dennis Waespi  
Ward 3

Ayn Wieskamp  
Ward 5

Robert E. Doyle  
General Manager



**REVISED**

## EAST BAY REGIONAL PARK DISTRICT BOARD EXECUTIVE COMMITTEE

Thursday, September 3, 2020

12:30 p.m.

### COMMITTEE MEMBERS AND STAFF WILL ATTEND VIA TELECONFERENCE

The following agenda items are listed for Committee consideration. In accordance with the Board Operating Guidelines, no official action of the Board will be taken at this meeting; rather, the Committee's purpose shall be to review the listed items and to consider developing recommendations to the Board of Directors.

A copy of the background materials concerning these agenda items, including any material that may have been submitted less than 72 hours before the meeting, is available for inspection on the District's website ([www.ebparks.org](http://www.ebparks.org)), the Headquarters reception desk, and at the meeting.

#### Accommodations and Access

District facilities and meetings comply with the Americans with Disabilities Act. If special accommodations are needed for you to participate, please contact the Clerk of the Board at 510-544-2020 as soon as possible, but preferably at least three working days prior to the meeting.

### AGENDA

| <u>TIME</u> | <u>ITEM</u>   | <u>STATUS</u> | <u>STAFF</u> |
|-------------|---|---------------|--------------|
| 12:30 pm    | 1. Roll Call (Virtual)  |               | Becky Pheng  |
| 12:35 pm    | 2. Concord Hills Regional Park Naming Selection   | R             | Devan Reiff  |
| 1:15 pm     | 3. Public Comments  |               |              |
|             | Public comments may be submitted:   |               |              |
|             | 1) <b>Live via Zoom.</b> If you would like to make a live public comment during the meeting this option is available through the virtual meeting platform: <a href="https://zoom.us/j/91304379946">https://zoom.us/j/91304379946</a> . Note that this virtual meeting platform link will let you into the virtual meeting for the purpose of providing a public comment. If you do not intend to make a public comment please use the Youtube link above to observe the meeting. It is preferred that those requesting to speak during the meeting contact the Becky Pheng at <a href="mailto:bpheng@ebparks.org">bpheng@ebparks.org</a> by 5:00 pm on Wednesday, September 2, 2020 via email or voicemail at 510-544-2005 to provide name and subject of the public comment or item to be addressed. |               |              |
|             | 2) <b>Via email</b> to Becky Pheng at <a href="mailto:bpheng@ebparks.org">bpheng@ebparks.org</a> . Email must contain the subject line "Public Comments – not on the agenda" or "Public Comments - on the agenda" and indicate the item # by Wednesday, September 2, 2020.  |               |              |
|             | 3) <b>Via voicemail</b> at 510-544-2005. The caller must start the message by stating "Public Comments – not on the agenda" or "Public Comments – agenda item #" followed by their name and place of residence, followed by their comments.   |               |              |
| 1:45 pm     | 4. Board Comments   |               |              |
| 1:50 pm     | 5. General Manager Comments   |               |              |

#### Board of Directors

Ellen Corbett  
President  
Ward 4

Dee Rosario  
Vice President  
Ward 2

Colin Coffey  
Treasurer  
Ward 7

Beverly Lane  
Secretary  
Ward 6

Elizabeth Echols  
Ward 1

Dennis Waespi  
Ward 3

Ayn Wieskamp  
Ward 5

Robert E. Doyle  
General Manager



**REVISED**

## **EAST BAY REGIONAL PARK DISTRICT BOARD EXECUTIVE COMMITTEE**

**Thursday, September 3, 2020**

**12:30 p.m.**

**COMMITTEE MEMBERS AND STAFF WILL ATTEND VIA TELECONFERENCE**

Board Executive Committee Members

Ellen Corbett (Chair), Ayn Wieskamp, Dee Rosario  
Colin Coffey (Alternate)  
Robert E. Doyle, Staff Coordinator

R - Recommendation for Future Board Consideration

I - Informational

D - Discussion

2020 Meeting Dates

~~January 2~~

~~February 6~~

~~March 5~~

~~April 2~~

~~May 7~~

~~June 4~~

~~July 2~~

~~August 6~~

~~September 3~~

October 1

November 5

December 3

Board of Directors

Ellen Corbett  
President  
Ward 4

Dee Rosario  
Vice President  
Ward 2

Colin Coffey  
Treasurer  
Ward 7

Beverly Lane  
Secretary  
Ward 6

Elizabeth Echols  
Ward 1

Dennis Waespi  
Ward 3

Ayn Wieskamp  
Ward 5

Robert E. Doyle  
General Manager

**EAST BAY REGIONAL PARK DISTRICT**

**BOARD EXECUTIVE COMMITTEE**

Meeting of September 3, 2020

TO: Board Executive Committee

FROM: Robert E. Doyle, General Manager

STAFF REPORT  
PREPARED BY: Devan Reiff, Principal Planner

SUBJECT: Concord Hills Regional Park Naming Selection

---

Devan Reiff, Principal Planner, will make a presentation on this agenda item.

BACKGROUND

On July 7, 2020, the East Bay Regional Park District Board of Directors adopted the Concord Hills Regional Park Land Use Plan (LUP) and certified the Environmental Impact Report, creating a new 2,500-acre park at the site of the former Concord Naval Weapons Station (CNWS). At the May 7, 2020 Board Executive Committee (Committee) meeting, after a staff presentation, the Committee directed staff to continue with consultation with native peoples of the East Bay and their tribal leadership regarding a name for the future park, and to bring the LUP to the full Board separately from the naming selection of the park. On August 3, 2020, after consulting with most tribal leaders in one-on-one meetings, staff brought an informational report to the Committee, pledging to return on September 3<sup>rd</sup>, with a naming recommendation.

“Concord Hills Regional Park” has been the working name for the future park since 2013, when it was included in the Park District’s Master Plan. Staff solicited input on the name of the future park throughout the planning process during community engagement events for the LUP and through public online surveys. Summaries of these surveys are found in the staff report from the May 7, 2020 Board Executive Committee meeting.

**Tribal consultation:** With the assistance of former Park District Cultural Services Coordinator Dr. Beverly Ortiz, Park District staff started with a list of contacts from the California Native American Heritage Commission, which included federally recognized tribes, and tribes and tribal entities with cultural affiliations to Ohlone, Bay Miwok, and/or Delta Miwok homelands. From that larger list, staff was able to contact and speak with several leaders of East Bay tribal entities, and all agree the new park in Concord should be named in recognition of the native peoples who lived in the Concord/ Mt. Diablo area, or a name that uses their language, to reflect their culture. The tribal leaders spoken with to date are from:

- *Association of Ramaytush Ohlone*

- *California Indian Water Commission*
- *Confederated Villages of Lisjan*
- *Costanoan Rumsen Carmel*
- *Him're-n of Ohlone, Bay Miwok and Plains Miwok*
- *Indian Canyon Mutsun Band of Costanoan People*
- *lone Band of Miwok Indians*
- *Ohlone Indian Tribe*
- *Muwekma Ohlone Tribe*
- *Wilton Rancheria*

The *Amah Mutsun Tribal Band* declined to participate in the park naming conversation, as the Concord area is outside their traditional tribal territory.

Tribal entities which were contacted, but with whom staff did not speak by the date of this report:

- *North Valley Yokuts Tribe*
- *Santa Rosa Rancheria*

Staff held consensus meetings with all the tribal leaders previously consulted with (one leader did not participate in the consensus meeting). The leaders appeared to reach consensus on a name, “**Chupcan Territory Regional Park**” named for the Chupcan, the Bay-Miwok speaking people who lived in the area now becoming the park. As others tribal leaders had suggested “**Chupcan Regional Park**” be the park name, the choice by some to add the word “Territory” was explained as referring, in a general way, to the larger area where the Chupcan people lived at the time of European contact (see map as Attachment A). It was not intended to demarcate any specific boundary of the Chupcan people, because current representations of tribal boundaries are modern approximations, actual tribal boundaries were based on natural features, and fluid over time. There was a discussion of a non-western spelling of the name, to make sure the park name was linguistically accurate to the Bay Miwok language group, and “**Cupkan Regional Park**” or “**Cupkkaan Regional Park**,” were suggested.

However, further clarification following the consensus meeting reiterated that for some tribal leaders, “Chupcan Territory” was their second choice, and their first choice was for using the Bay Miwok language in the park name, which is important to them to perpetuate their living culture. Tribal leaders considered several culturally-affiliated park names in the Bay Miwok language (see Attachment B). One idea which garnered the most interest for the leaders who wanted a Bay Miwok language name was to convey the past generations of elders and the generations to come in the future: “**Caaco’ aanikssan Regional Park**”—“place of our grandchildren’s future.” Other considerations were “**Wakaaceko’ oonimun Regional Park** – “Rivers coming together,” and “**Wile’weepa Regional Park**” –“Flower Hill.”

Staff noted that there will be naming opportunities for trails and park features in the future interpretive and trails planning for the Park. There was also interest from some tribal leaders in using the Park’s interpretive plan to present a history of Native American participation in the

United States military, connecting the native presence on the land to the use of the land by the United States Navy for the last 75 years. Also, to include interpretive signage of natural features of the park which includes names in the Bay Miwok language. Staff is working on this research for possible inclusion at a later date.

**Park District Naming Policy:** The Park District’s naming policy states, in part:

Regional Parks, trails, features, areas and facilities will be named after natural features such as plant and animal life, geographic, topographic or paleontological features or for cultural features such as archaeological and historic artifacts, historic persons, families or events Existing historically related names shall be respected.<sup>1</sup>

A park’s name gives the public a sense of what they can expect at the park. Park names tell the cultural, historical, geological or biological stories of the land. For the new regional park in Concord, a name will tell about the location of this park, and of the people who have used this land during different periods of history. The name can assist with the interpretive program of the park – telling the stories of the many people who lived and used this land.

The 2004 Naming Policy guides the process by which the Park District selects a name, starting with coordination by the Planning department, either in an “appropriate planning document for the parkland unit or by separate Board Resolution.” Four steps follow in the Naming Policy:

1. Staff will submit naming recommendations for review by the Board Executive Committee. The Board Executive Committee will make a recommendation to the full Board of Directors.
2. The Park Advisory Committee (PAC) will review the Board Executive Committee recommendation and make its own recommendation to the Board of Directors.
3. In a case where the PAC disagrees with the Board Executive Committee’s recommendation, the recommendation will be returned to the Board Executive Committee.
4. The full Board will consider the naming proposal.

As a part of the development of the LUP and naming process, staff conducted an online survey with the leading names suggested throughout the public outreach process to date. As tribal input had not yet been solicited, the survey did not include a native affiliated name. However, interest in a native name was a recurring theme in the “Other” category. The 1,200 votes from the four public surveys indicated a preference for the following four names and Other suggestions: “Concord Hills,” “Diablo Vista,” “Los Medanos,” “Monte Del Diablo,” and “Other.” The top selected names are listed below in alphabetical order, with staff’s evaluation of advantages (pro) and disadvantages (con) for each potential park name. In each case, the future regional park’s name would be “\_\_\_\_\_ Regional Park.”

---

<sup>1</sup> “Naming Policy and Guidelines.” Adopted on April 20, 2004, Resolution No. 2004-04-73.

1. Concord Hills: This has been used as a placeholder name for the Future Park during the land use planning process.
  - Pro: straight-forward name—lets people know where they are and what to expect at the park. This name was selected in a resolution by the Concord City Council a few months ago as their preferred name for the park.
  - Con: the name was made-up for the planning process and is not a previously recognized geographic name. The name does not reference the park's location with respect to the City of Pittsburg.
2. Diablo Vista:
  - Pro: name recognizes the view from the future park to neighboring Mt. Diablo
  - Con: not an official geographic, historic or topographic name. Also, it is the name of a school in Danville and a residential development in Livermore.
3. Los Medanos: Named for the 1835 Mexican land grant and ranch of Jose Mesa and Jose Miquel, which included today's communities of Pittsburg, Bay Point, and Antioch, this is the most widely recognized name for the range of hills between Concord and Pittsburg.
  - Pro: broadly recognized geographic name for the hills in the future regional park.
  - Con: future regional park is not actually located on land that was part of Rancho Los Medanos; and, the name is primarily associated with Los Medanos College in Pittsburg.
4. Monte Del Diablo: Name of 1834 Mexican land grant and ranch of Don Salvio Pacheco, land which includes today's City of Concord.
  - Pro: recognizes the period of Mexican history of the land.
  - Con: may be confused with nearby Mount Diablo State Park.
5. "Other": Individual responses from online "Other" suggestions which received more than a single vote were discussed in the May 7, 2020 Board Executive Committee report. In general, the "Other" responses suggested an interest in a native-affiliated name as well as names which honored the sailors who died or were injured in the Port Chicago explosion of 1944 and the "Port Chicago Fifty," who were convicted during the mutiny trial; military history, individuals associated with Concord, and geographic names, such as "Vista Diablo."

While the LUP contains suggested names of trails, roads, and natural park features, it will be during the park's development stages when individual park features are named. For example, the LUP contains proposed names recognizing the area's Native American heritage, such as "Chupcan Trail." It is during the park's implementation stage, at the time of the park opening, that these features will be given their final names.

#### ACTIONS TO RESULT FROM NAMING DECISION

Upon receiving a final recommendation from the Committee, Planning staff will present the item to the full Board of Directors for consideration.

Upon Board adoption of the naming recommendation, Park District staff will complete the following actions:

- Planning and GIS staff will add this name to the Park District's list of names to avoid future naming redundancy;
- GIS staff will update the parks database to reflect the change;
- The Park Supervisor will install park signage; and
- Public Affairs staff will include this update in the printing of the park brochure, and update the Park District's website.

#### RECOMMENDATION

Staff recommends the Board Executive Committee consider either "Chupcan Territory Regional Park" as the name of the future Park in Concord (with the further consideration of a linguistically accurate spelling), or, "Caaco' aanikssan Regional Park," and forward a final recommendation to the full Board of Directors. Aside from staff time, there is no cost associated with this naming.

#### ATTACHMENTS

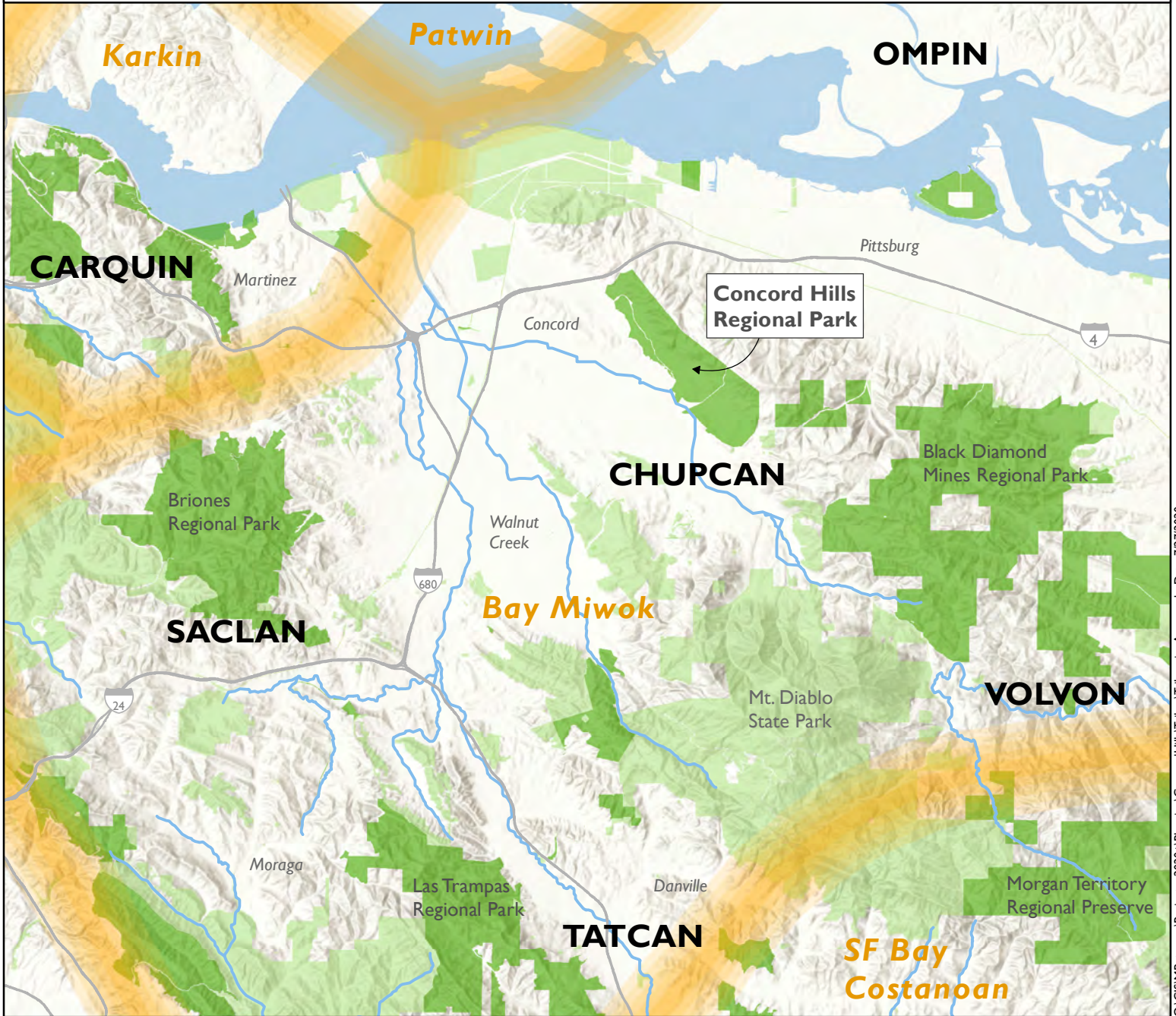
- A. Map: Native peoples of Central Contra Costa County
- B. Table: Native naming suggestions for the future Park



# CONCORD HILLS REGIONAL PARK

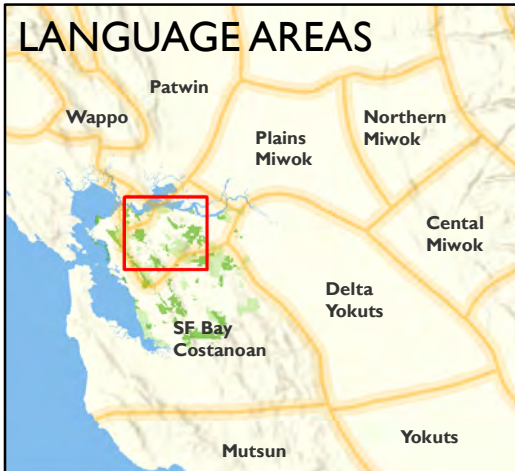
Native American peoples of Central Contra Costa County

July, 2020

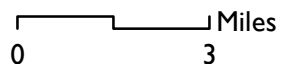
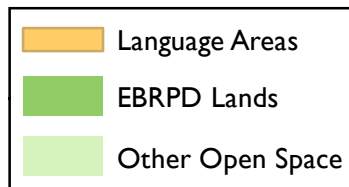


O:\GIS\MPersonson\Projects\_2020\A\Planning\ConcordHills\Tribes\_in\_Area.mxd Date: 7/27/2020

## LANGUAGE AREAS



## LEGEND



Tribal Consultation Naming Suggestions Compilation for new East Bay Regional Park District  
 Parkland at site of former Concord Naval Weapons Station  
 Compiled by Beverly R. Ortiz, Ph.D., Ethnographic Consultant, August 24, 2020

| Themes  | SubThemes                        | Name  | Translation   |
|---|----------------------------------|---|---|
| <i>Local Tribe</i>  |                                  | Chupcan   | N/A   |
| <i>Local Language</i>   |                                  | Bay Miwok   | N/A   |
| <b>Name in Bay Miwok</b> (Currently rendered in Miwko? [Plains Miwok] by Don Hankins [Wakaacekomne? Miwko?] to be collaboratively translated into Bay Miwok based on Catherine Callaghan’s “Proto Utian Grammar and Dictionary with Notes on Miwok” prior to October Board Meeting) |                                  |   |   |
|   | <i>Future Generations</i>        | Caaco’aanikssan   | Place of Our Grandchildren’s Future (all future generations implied)                              |
|   |                                  | Pynee’aanikssan   | Place of Our Children’s Future  |
|   | <i>Sacred Geography</i>          | Wolwonja’ sekehpa’  | On the Slope of Wolwonja (Mount Diablo)   |
|   |                                  | Talaat Wolwonja’  | North Mountain (Mount Diablo)   |
|   | <i>Landscape Features</i>        | Wile’ weepa’  | Flower Hill   |
|   |                                  | Wakaaceko’<br>?oonimun                                      | Rivers Coming Together  |
|   | <i>Reconciliation</i>            | Kunnuccumas   | We Are Standing   |
|   | <i>Related to Willows</i>        | Hiwwy’ Wakaace’   | Gray Willow Creek   |
|   |                                  | Hiwwy’ Wa’aaca’   | Gray Willow Valley  |
|   |                                  | Hiwwy’ Kummel   | Thick Gray Willows  |
|   |                                  | Heni’ Hiwwy’  | Many Gray Willows   |
|   | <i>Historic Conflict/ War</i>    | Wihtymsin   | Place Where War Was Made, with the “n” signifying “place” in the language                         |
|   |                                  | Temapusunne’  | High/Above Fighting Back  |
|   | <i>A Specific Plant</i>          | Sakaani’  | Soap Plant  |
|   |                                  | Kasaani’  | Indian Potatoes TBD<br>Brodiaea?  |
|   |                                  | Pallawta’   | Indian Potatoes TBD<br>Dichlostema?   |
|   |                                  | Tuuni’  | Indian Potatoes TBD<br>Calochortus?   |
|   | <i>Past and Present Together</i> | -tu or -ty (a verbalizer) (past)<br>-ssi? or -ssa? (future) | These are word endings, with no viable way to express this concept in the context of the language |